

General Assembly

Senate Resolution No. 1

January Session, 2021

LCO No. 458



Referred to Committee on NO COMMITTEE

Introduced by:

SEN. LOONEY, 11th Dist.

SEN. DUFF, 25th Dist.

RESOLUTION CONCERNING THE RULES OF THE SENATE.

Resolved by the Senate:

- 1 That the following are the Senate Rules for the 2021 and 2022 sessions:
- 2 1. The President shall take the chair on each session day, at the hour
- 3 to which the Senate stands adjourned. The President shall thereupon
- 4 call the Senate to order and after prayer and recitation of the pledge of
- 5 allegiance, if a quorum is present, proceed to business.
- 6 2. In the absence of a quorum, the President may adjourn the Senate
- 7 to a subsequent time on that day or to the next session day. At all other
- 8 times an adjournment shall be pronounced by the President on motion.
- 9 3. The President shall preserve order and decorum and shall decide
- all questions of order, upon which no debate shall be allowed except at
- 11 the request of the President; but the decision shall be subject to an appeal
- 12 to the Senate which must be seconded and on which no member shall
- 13 speak more than once. No other business shall be in order until such

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- 14 appeal is disposed of.
- 4. The President shall rise to put a question or to address the Senate,
- 16 but may read sitting.
- 5. If there is any disturbance, disorderly conduct or other activity in
- or about the chamber which, in the opinion of the presiding officer, may
- 19 impede the orderly transaction of the business of the Senate, the
- 20 presiding officer may take such action as is deemed necessary to
- 21 preserve and restore order.
- 22 6. If the President while presiding, wishes to leave the chair, the
- 23 President Pro Tempore shall preside, or, in the absence of the President
- 24 Pro Tempore, the President Pro Tempore's designee shall preside for a
- 25 period not exceeding one day.
- 26 7. Within one week after appointment, the President Pro Tempore
- 27 shall nominate a chaplain and up to three deputy chaplains, and if such
- 28 nominations are confirmed by the Senate by a majority vote, the
- 29 candidates so nominated and confirmed shall serve for the 2021 and
- 30 2022 sessions.
- 8. The clerk shall keep a journal of the Senate, and shall enter therein
- a record of each day's proceedings and record any amendment that may
- 33 be offered to any bill or resolution.
- 9. (a) Upon acceptance of a Senate agenda, the clerk's office shall act
- 35 upon the items listed as indicated and shall incorporate the items by
- 36 reference in the Senate journal and Senate transcript. The clerk shall
- keep a Calendar on which he or she shall enter daily (1) all bills and joint
- 38 resolutions received from the House for action except (a) bills and
- 39 resolutions which do not have a favorable or unfavorable report of a
- 40 joint committee which shall, upon being read by the clerk, be referred
- 41 without further action to the appropriate committee, (b) all bills and
- 42 joint resolutions received from the House for action by the Senate which
- 43 have not been referred by the Senate to any committee, and (2) all bills

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and resolutions favorably reported to the Senate from any committee; and these shall be entered on the Calendar in the order in which they are received. Each joint resolution proposing an amendment to the constitution and each bill so entered shall be printed and in the files and on the Calendar, with a file number for two session days and shall be starred for action on the session day next succeeding, except that:

- (A) A resolution may be acted on in accordance with Rule 17(b) of the joint rules of the Senate and the House of Representatives,
- (B) A bill or resolution certified in accordance with section 2-26 of the general statutes, if filed in the House, may be transmitted to and acted upon first by the Senate with the consent of the speaker; and if filed in the Senate, may be transmitted to and acted upon first by the House with the consent of the President Pro Tempore,
- (C) Except as otherwise provided in subsection (c) of this rule, any bill or resolution certified in accordance with section 2-26 of the general statutes, may be acted upon immediately in the first house, may be transmitted immediately to the second house and may be acted upon immediately when received by the second house,
- (D) If the Senate rejects an amendment adopted by the House, the bill or resolution after final action by the Senate may be transmitted immediately to the House, or if the House rejects an amendment adopted by the Senate, the bill or resolution when received from the House may be placed immediately on the Calendar,
- (E) During the last five calendar days of the session, if the Senate rejects an amendment adopted by the House, or adopts a Senate amendment to a bill or resolution received from the House, or takes any action on the bill or resolution requiring further action by the House, the bill or resolution after final action by the Senate, may be transmitted immediately to the House, or if the House rejects an amendment adopted by the Senate or adopts a House amendment to a bill or resolution received from the Senate, or takes any action on the bill or

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resolution requiring further action by the Senate, the bill or resolution when received from the House may be placed immediately on the calendar and may be acted upon immediately,

- (F) During the last five calendar days of the session, any bill or resolution after final action by the Senate may be transmitted immediately to the House, or
- (G) During the last five calendar days of the session, any bill or resolution received by the Senate after final action by the House may be placed on the Calendar immediately.
 - (b) All bills and resolutions starred for action shall be acted upon only when reached in their regular order, and any bill or resolution passed over when so reached shall retain its place on the Calendar unless it is passed temporarily, put on the foot of the Calendar or its consideration is made the order of the day for some specified time.
 - (c) The clerk shall immediately provide an electronic notice of the filing, in either chamber, and number of any emergency certified bill introduced by the President Pro Tempore and the speaker, certified in accordance with section 2-26 of the general statutes, that is the biennial budget bill or a bill that amends or implements the biennial budget bill to the members of the Senate. No such emergency certified bill may be marked ready for action or acted upon less than twelve hours following the provision of such electronic notice.
 - (d) (1) On any day that is not scheduled as a session day, the President Pro Tempore and the Minority Leader, or their designees, may call the Senate into session for purposes of transacting business of a procedural nature by filing with the clerk or the clerk's designee a written instruction to conduct a pro forma Senate session with or without the presence of a senator. Said direction shall include a written motion to adopt the day's Senate agenda and act on all items as indicated and incorporate the items by reference into the Senate journal and Senate transcript. Said motion shall be read into the record and shall have the

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same force and effect as if the Senate were convened with a presiding officer and senator.

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- (2) Only during declarations of a public health or civil preparedness emergency related to COVID-19 by the Governor, or at any other time deemed necessary by the President Pro Tempore of the Senate for public health concerns related to COVID-19, on any day that is not scheduled as a session day, there shall be a pro forma session, with or without the presence of a senator, for purposes of transacting business of a procedural nature. There shall be a written motion to adopt the day's Senate agenda and act on all items as indicated and incorporate the items by reference into the Senate journal and Senate transcript. Said motion shall be read into the record and shall have the same force and effect as if the Senate were convened with a presiding officer and senator.
- 120 10. The clerk shall retain all bills, resolutions and other papers, in 121 reference to which any member has a right to move a reconsideration, 122 until the right of reconsideration has expired, and no longer.
- 123 11. The clerk shall also keep a record of all petitions, resolutions, and 124 bills for all acts which are presented for the consideration of the Senate, 125 and said record shall be so kept as to show by a single reference the 126 action of the Senate on each of them to that date.
- 127 12. The assistant clerk shall have the same powers and perform the 128 same duties as the clerk, subject to the direction of the clerk. The bill 129 clerk and the journal clerk shall perform such duties as are assigned to 130 them by the clerk.
- 131 13. The clerk shall cause the journals and calendars to be distributed 132 on the desks of the members daily, before the opening of the session.
- 133 14. No member shall speak more than twice upon the same question without leave of the Senate, except to explain.
- 135 15. No member who is interested in the decision of any question in

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such manner that he or she cannot vote thereon may stay in the chamber when such question is discussed or decided.

16. If a member, in speaking or otherwise, transgresses the rules and order of the Senate, the President shall, or any member may, call such member to order; and if speaking, such member shall sit down, unless permitted to explain; and if a member is guilty of a breach of any of the rules and orders, such member may be required by the Senate, on motion, to make satisfaction therefor, and until satisfaction has been made, shall not be allowed to vote or speak except by way of excuse.

17. If a candidate for the Senate notifies the clerk on or before the opening day of the session that such candidate contests the results of the election for his or her district, a committee of three shall be appointed by the President Pro Tempore within the first two days of the session. If a candidate for the Senate in a special election notifies the clerk no later than fourteen days following such election that such candidate contests the results of the election for his or her district, a committee of three shall be appointed by the President Pro Tempore no later than sixteen days following such election. The committee shall take into consideration such contested election and report the facts with its opinion thereon.

18. The majority leader shall be elected by the members of the majority party in the Senate. The other leaders of the majority party in the Senate and the chairperson and vice chairpersons of each standing committee shall be appointed by the President Pro Tempore of the Senate. Chairpersons and vice chairpersons shall serve at the pleasure of the President Pro Tempore and the majority leader. The clerks of the standing committees and the chairpersons of the subcommittees thereof shall be appointed by the chairpersons of the respective committees with the approval of the President Pro Tempore of the Senate. The minority leader shall be elected by the members of the minority party in the Senate and the other leaders of the minority party in the Senate shall be appointed by the minority leader. The minority leader shall appoint ranking minority members to each standing committee. Such ranking

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168 members shall serve at the pleasure of the minority leader. All standing 169 committee members shall be appointed by the President Pro Tempore 170 by the fifth regular session day of the first year of the term, except to fill 171 a vacancy caused by death or incapacity or resignation from the Senate 172 or from a committee; and except that the President Pro Tempore may 173 appoint any member elected after the fifth regular session day of the 174 first year of the term to any committee within five calendar days after 175 the member takes the oath of office. Not more than nine senators shall 176 be appointed to any standing committee, except that the joint standing 177 committee on Judiciary shall consist of not more than eleven senators 178 and the joint standing committees on Appropriations and Finance, 179 Revenue and Bonding shall consist of not more than thirteen senators. 180 The member first named shall be chairperson. The chairperson of each 181 committee may appoint one of the members of the committee as clerk 182 All Senate leaders, standing committee assignments, 183 chairpersons, vice chairpersons and clerks and subcommittee 184 chairpersons shall serve for both the 2021 and the 2022 sessions.

- 19. The order of business shall be as follows:
- 186 1. Reception of petitions.

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- 2. Reception of communications from the Governor, secretary of the state, annual and biennial reports, interim committee reports and reports.
- 190 3. Introduction of bills and resolutions.
- 191 4. Reports of committees.
- 192 5. Reception of business from the House.
- 193 6. Business on the Calendar.
- 194 7. Introduction of guests.
- 195 8. Miscellaneous business.

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196 9. Resolutions removed from consent calendar.

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- 20. Before any petition or resolution is received, a brief statement of its object shall be made by the introducer.
- 21. When a motion is made, it shall be stated to the Senate by the President before any debate is had thereon, and every motion shall be reduced to writing if the President so directs or any member desires it.
 - 22. When a motion is stated by the President, or read by the clerk, it shall be deemed to be in the possession of the Senate. It may be withdrawn by the mover at any time before decision or amendment, but not after amendment, unless the Senate gives leave.
- 23. If the question under debate consists of two or more independent propositions any member may move to have the question divided. The President shall rule on the order of voting on the division of a question.
- 24. (a) The yeas and nays shall be cast on the roll call machine on all final action on bills on the regular calendar and on all other questions at the desire of one-fifth of the members present, expressed at any time before a declaration of the vote.
- (b) Exceptions to this rule shall be allowed as to how and where the yeas and nays are cast and recorded as follows:
- 215 (1) In the case that the roll call machine is not functioning properly, 216 the roll may be called by the clerk; or
 - (2) Only during declarations of a public health or civil preparedness emergency related to COVID-19 by the Governor, or at any other time deemed necessary by the President Pro Tempore of the Senate for public health concerns related to COVID-19, the business of the Senate may be conducted in either the Senate or House chamber, as determined by the President Pro Tempore, and any member who is unwilling or unable to be in the chamber may vote remotely outside of the chamber from the Legislative Office Building or State Capitol. Any member who chooses

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to vote remotely shall inform the President of the Senate by telephone that such member intends to cast each such vote remotely on any roll call taken for the remainder of that session day and affirm that such member is present and will remain present at the Legislative Office Building or State Capitol for each such vote cast by the member, which information the President shall promptly announce to the chamber. If the member is voting remotely, (A) any such vote shall be cast using the electronic remote voting system, or (B) if the electronic remote voting system is not functioning properly, any such vote may be cast by the member in writing, citing the LCO number of the bill, resolution or amendment or the number of the consent calendar upon which the vote is cast and signed by the member's hand. Such written remote vote shall be delivered by a runner selected by the member's caucus to the presiding officer before the roll call is announced. The presiding officer shall announce the result of any such vote by such member as indicated in the member's written remote vote and such vote shall be included in the roll call vote announced after the receipt of such vote. No voice vote may be made by written remote vote. The clerk shall retain each written remote vote until the end of the regular session in which the vote was cast.

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25. Whenever the result of a vote as stated by the presiding officer is doubted, it shall be taken again by rising.

26. When a vote has been taken, it shall be in order for any senator on the prevailing side to move for a reconsideration thereof on the day of the vote or on the next succeeding session day, if the bill is still in the possession of the Senate; provided also that there shall be no reconsideration of the following motions: To adjourn, for the previous question or to reconsider, and no question shall be twice reconsidered.

27. Pairs may be made by senators whose votes if they were present would be cast on opposite sides of any question, by filing with the clerk of the Senate a memorandum, containing the names of the senators, and their votes, who are thus paired and the subject matter or matters to

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- which such pairs apply. Senators making any such pairs shall be excused from voting upon the merits of the matters involved while the pair continues, but no pairs shall operate while both of the senators paired are present.
- 261 28. Persons, other than members of the General Assembly, shall not 262 be permitted on the chamber floor while the Senate is in session. 263 Lobbyists shall be prohibited from the chamber floor on any day during 264 which the Senate is in session except during a public hearing in the 265 chamber. This rule shall not apply to the staff of the General Assembly, 266 to any state or municipal official or member of the media who has been 267 given permission to be on the chamber floor by the President of the 268 Senate, President Pro Tempore, majority leader or minority leader, or to 269 persons invited to the chamber for purposes of recognition or ceremony. 270 Other persons who desire to speak with a member of the Senate while it 271 is in session shall communicate such desire through one of the 272 messengers and shall not converse with such member in the chamber 273 while the Senate is in session.
- 274 29. When a question is under debate, no motion shall be received 275 except:
- 276 1. To adjourn.
- 277 2. To recess.
- 278 3. For the previous question.
- 4. To close the debate at a specified time.
- 280 5. To pass temporarily.
- 281 6. To pass retain.
- 7. To postpone to a certain time.
- 283 8. To commit or recommit.

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1 284 9. To divide the question. 285 10. To amend. 286 11. To refer to another committee. 287 12. To postpone indefinitely. 288 13. To place at foot of calendar. 289 These several motions shall have precedence in the order listed in this 290 rule, and no motion to commit or recommit, to continue to the next 291 General Assembly or to postpone indefinitely, having been once 292 decided, shall be again allowed at the same session and at the same state 293 of the bill or subject matter. 294 30. (a) Amendments shall be filed with the clerk of the Senate before 295 12 noon on the day the bill is acted upon. Exceptions to this rule shall be 296 allowed: (1) Upon approval of any two of the following: The President 297 Pro Tempore, the majority leader of the Senate, the minority leader of 298 the Senate; or (2) in the case of bills or resolutions not starred for action 299 or bills or resolutions reported in accordance with subdivision (1) of 300 paragraph (d) of Rule 15 of the joint rules of the Senate and the House 301 of Representatives. 302 (b) Upon approval of an amendment pursuant to subdivision (1) of 303 subsection (a) of this section, the sponsor of the amendment shall cause 304 a copy of the signed approval to be provided electronically or by hand 305 to a designated leader or staff member of the other party. 306 (c) Any member who offers an amendment, originating in the Senate 307 which, if adopted, would reduce state revenues or increase state 308 expenditures by a specified amount or which would involve a 309 significant fiscal impact, shall make available to the President, President 310 Pro Tempore, the majority leader of the Senate and the minority leader

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of the Senate at the time the amendment is offered, in addition to a fiscal

note, a signed and typewritten explanation, of the decrease in

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expenditures or the source of the increased revenues required to balance the state budget.

- (d) Whenever a bill or resolution is substantively amended, it may be referred to the legislative commissioners to be re-examined for the purposes set forth in Rule 13 of the joint rules of the Senate and the House of Representatives and to be reprinted as amended. The legislative commissioners' office shall complete its examination of any such bill within three calendar days of its receipt. It shall then be printed in the files with a file number and marked on the calendar starred for action on the session day on which it appears.
- 31. There shall be a consent calendar on which shall be entered such bills and resolutions as the majority and minority leaders of the respective house shall designate. All bills and resolutions starred for action on the consent calendar shall be passed on motion without discussion unless, at any time before voting has commenced, a member requests removal of a bill or resolution from the consent calendar in which case such bill or resolution shall be so removed.
 - 32. The rules of parliamentary practice comprised in the 2010 edition of Mason's Manual of Legislative Procedure shall govern the Senate whenever applicable and whenever they are not inconsistent with the standing rules and orders of the Senate or the joint rules of the Senate and the House of Representatives.
- 33. The rules of the Senate shall take precedence over the joint rules 336 of the Senate and the House of Representatives or Mason's Manual of 337 Legislative Procedure in the event of conflict.
 - 34. No person shall smoke in the chamber or the gallery. No person shall operate a wireless telephone or similar device in the chamber or gallery or use any such device to take photographs or to make video or sound recordings while the Senate is in session. The presiding officer shall enforce this rule.

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- 343 35. (a) These rules shall not be altered, amended or suspended except by vote of at least two-thirds of the members present.
- 345 (b) Motions to suspend the rules shall be in order on any session day. 346 Suspension of a rule shall be for a specified purpose; after the 347 accomplishment of such purpose, the rule shall remain in force as 348 before.
- 36. Every member present in the chamber when a question is put by the presiding officer shall vote, unless excused under Rule 15.
- 37. As used in these rules, "COVID-19" means the respiratory disease designated by the World Health Organization on February 11, 2020, as coronavirus 2019, and any related mutation thereof recognized by said organization as a communicable respiratory disease.

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